

1 IN THE UNITED STATES DISTRICT COURT; SACRAMENTO, CALIFORNIA
2 FOR THE EASTERN DISTRICT OF CALIFORNIA
3 BEFORE THE HONORABLE WILLIAM B. SHUBB, JUDGE

3 CALIFORNIA VALLEY MIWOK TRIBE,
4 a federally-recognized Indian tribe,
5 et al.,

Plaintiffs,

5

vs.

No. 2:16-cv-01345 WBS-CKD

6 S.M.R. JEWELL, in her official
7 capacity as U.S. Secretary of
8 Interior, et al.,

Defendants,

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9 THE CALIFORNIA VALLEY MIWOK TRIBE,
10 et al.,

Intervenor-Defendants.

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11 REPORTER'S TRANSCRIPT
12 PLAINTIFFS' MOTION TO STAY
13 OCTOBER 17, 2016; 1:37 P.M.

12

APPEARANCES:

13

For the Plaintiff: MANUEL CORRALES, JR.
Attorney at Law
11753 Avenida Sivrita
San Diego, California 92128

14

15

For the Defendants: U.S. DEPARTMENT OF JUSTICE ENRD
601 D Street NW
Washington, D.C. 20004
By: JODY SCHWARZ
Attorney at Law

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17

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For the Intervenors: SHEPPARD MULLIN LLP
4 Embarcadero Center, 17th Floor
San Francisco, California 94111
BY: JAMES RUSK

19

20

-and-

21

ROBERT URAM
Attorneys at Law

22

Court Reporter: MICHELLE L. BABBITT, CSR#6357
Official Court Reporter, USDC
501 I Street, Suite 4-200
Sacramento, California 95814
916-448-7938

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1 SACRAMENTO, CALIFORNIA, MONDAY, OCTOBER 17, 2016; 1:37 A.M.

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3 THE CLERK: Calling civil case 16-cv-1335, Angelica
4 Paulk, et al., versus Sally Jewell, et al.

5 MR. CORRALES: Good afternoon, Your Honor. Manuel
6 Corrales for the plaintiffs.

7 MS. SCHWARZ: Good afternoon, Your Honor. Jody
8 Schwarz on behalf of the federal defendants.

9 THE COURT: Somebody on behalf of the intervenor?

10 MR. RUSK: Yes, Your Honor. James Rusk with Sheppard
11 Mullin for intervener defendants.

12 MR. URAM: And also Robert Uram.

13 THE COURT: Both for the intervener?

14 MR. URAM: Yes.

15 THE COURT: You're asking the court to stay the
16 enforcement of the BIA's decision of December 30; correct?

17 MR. CORRALES: Yes, I am, Your Honor.

18 THE COURT: Proceed.

19 MR. CORRALES: Yes, Your Honor. First of all, I want
20 to make clear that we're talking about two factions, the
21 Burley Faction and the Dixie Faction. The prior litigation
22 challenging the 2011 decision by Mr. Echo Hawk, the federal
23 defendants, they chose not to appeal that decision and the
24 Burley Faction, therefore, could not appeal, and to the extent
25 that the defendants and the intervenors argue we're trying to

1 relitigate the issues, that's not correct because we could not
2 appeal that decision.

3 THE COURT: Because you won?

4 MR. CORRALES: No. Because the order for remand was
5 not final. I think there's case law and a statute that
6 prohibits an intervener from appealing or the federal
7 defendants choose not to appeal that agency's decision.

8 THE COURT: I see.

9 MR. CORRALES: So the challenge here is whether or
10 not this 2015 decision should be stayed. We believe that it
11 should be in order to maintain the status quo, preserve the
12 status quo of the parties, because, really, the issues are the
13 same. It's only reversed.

14 We prevailed when we received the Burley Faction, received
15 the 2011 decision, and then the Dixie Faction prevailed when
16 they received the 2015 decision. So the issues are the same.
17 So there's no reason why there should be -- there's no reason
18 we shouldn't have a stay to that decision because the 2011
19 decision was stayed.

20 THE COURT: Why are you in this court instead of the
21 District of Columbia?

22 MR. CORRALES: Because the plaintiffs are residents
23 of this county. The statute provides that they may sue in the
24 place they reside.

25 THE COURT: Apparently they sued in the District of

1 Columbia previously.

2 MR. CORRALES: They did and that was a strategic
3 decision made before I was involved in the case, but looking
4 at the --

5 THE COURT: That's the one you won; right?

6 MR. CORRALES: Yes, Your Honor.

7 THE COURT: Why aren't you back there?

8 MR. CORRALES: Well, I don't know if you can say we
9 won. Actually, I think we lost on that one, Your Honor. That
10 was back in 2007, 2008. The 2015 decision is what we're
11 looking at here and it's really the same issue, whether or not
12 the governing faction, the tribal governing body, is
13 recognized or should be recognized by the federal government
14 and whether or not the membership should be limited to five
15 people. That went back and forth.

16 The 2011 decision, Mr. Echo Hawk said it can be limited to
17 five people and it is recognized. It has been recognized for
18 many, many years. This is the general counsel that we're
19 talking about.

20 The problem that we have here in terms of the likelihood
21 of success, I don't think it's a problem for us, but I think
22 it's a problem that creates this issue of merit -- and there
23 is merit to this challenge -- that this 2015 decision is
24 predicated on a time-barred claim.

25 They filed the lawsuit, Dixie Faction challenged their

1 lawsuit, January of 2011. Now, looking at --

2 THE COURT: You don't have those dates right. You
3 said they're challenging the 2015 decision in 2011. You did
4 not mean that.

5 MR. CORRALES: No. You're right, Your Honor. They
6 challenged the 2010 decision because there were two decisions.
7 First, December 2010, and then the August 2011 decision. They
8 filed a lawsuit first challenging the 2010 decision in January
9 of 2011 and then they filed their amended complaint in October
10 of 2011 and --

11 THE COURT: All right. That's the case -- didn't you
12 win that case?

13 MR. CORRALES: We won the case where -- we're talking
14 about the August 2011 decision. Judge Echo Hawk said that we
15 are the recognized governing body and it's limited to five
16 members. We won that, yes, Your Honor, we did.

17 THE COURT: All right. He set aside the decision of
18 the Secretary?

19 MR. CORRALES: I'm sorry, Your Honor?

20 THE COURT: Judge Echo Hawk.

21 MR. CORRALES: No. It's not Judge Echo Hawk. It's
22 the Assistant Secretary of the Interior, Echo Hawk.

23 THE COURT: Okay. You're telling me you won before
24 the Commissioner or are you telling me you won in the court?

25 MR. CORRALES: We won before the Assistant Secretary.

1 This is the August 2011 decision. They challenged that
2 decision by filing a lawsuit in the federal court and that was
3 in D.C.

4 THE COURT: All right.

5 MR. CORRALES: The judge in the federal court, she
6 said that judge -- not judge, but Mr. Echo Hawk should
7 reconsider his decision because he assumed a lot of these
8 facts he shouldn't have assumed, and one of them is whether or
9 not the governing body was valid at the outset. This is the
10 1998 resolution establishing the general counsel. This is
11 where Echo Hawk said, "I recognize it. It's limited to five
12 people."

13 She said that the Assistant Secretary should re-evaluate
14 that. She remanded it to him. By then, Echo Hawk left.

15 THE COURT: I see. So this decision in December 2015
16 was in furtherance of the District of Columbia court's
17 decision setting aside Echo Hawk's termination?

18 MR. CORRALES: Yes, Your Honor, that's correct.

19 THE COURT: So they were following -- the
20 Commissioner now is following the court for the District of
21 Columbia's order?

22 MR. CORRALES: Yes, Your Honor. He's following the
23 remand instructions saying that he should reconsider, and he's
24 done that.

25 THE COURT: So you are asking me now to disagree with

1 the court in the District of Columbia?

2 MR. CORRALES: Yes and no. Mostly no. That is
3 because we're asking you, Your Honor, this court, to stay the
4 decision while we challenge that decision here in this court.

5 THE COURT: Okay. So you're going to challenge the
6 decision of the Secretary?

7 MR. CORRALES: Yes.

8 THE COURT: But the Secretary was following the
9 decision of the court in the District of Columbia?

10 MR. CORRALES: Correct.

11 THE COURT: So if I'm going to set aside the
12 Secretary's decision, does it follow I'm going to be
13 disagreeing with the decision in the District of Columbia?

14 MR. CORRALES: You might.

15 THE COURT: Isn't that the only way I could set aside
16 the Secretary's decision?

17 MR. CORRALES: No, because there are other issues
18 that would warrant setting aside his decision. Keep in mind,
19 we could not challenge the district court's decision because
20 we were the intervenors and the government said we're not
21 going to appeal this, so we're kind of like without a remedy.
22 So we had to challenge his decision in the same way they
23 challenged the 2011 decision.

24 Now, this 2015 decision is predicated on a time-barred
25 claim. Even according to the district court, the district

1 court basically said -- let me look at my notes here -- that
2 from as early as April '99, Dixie contested the validity of
3 the general counsel. She put that in her order, so we're
4 talking about notice. We're talking about when did his claim
5 accrue?

6 He was challenging the validity of the general counsel in
7 various ways. He never really filed a lawsuit challenging it,
8 but he was challenging it in the letters to the BIA, letters
9 to the Department of Interior challenging the validity of the
10 general counsel which was established under the 1998
11 resolution.

12 Our position is he waited until he hired Sheppard Mullin
13 in 2010 and they filed their lawsuit in January of 2011
14 bringing up for the first time this issue of the validity of
15 the general counsel, that it was invalid at the outset, and
16 our position is, well, that's beyond the six-year statute of
17 limitations and the district court should not have ordered or
18 remanded or suggested that the Assistant Secretary of Interior
19 reevaluate that claim.

20 In fact, that claim wasn't even referred to the Assistant
21 Secretary. The Burley Faction, when they changed the BIA's
22 actions in trying to bring about a reorganization -- and I
23 don't know when it was -- back in the early 2000s, I think, or
24 so, she challenged that in the IBIA. The IBIA did not have
25 jurisdiction to resolve this membership dispute that it looked

1 at it as.

2 They referred that issue to the Assistant Secretary.
3 That's how it works. They just don't have jurisdiction to do
4 that. Membership enrollment is not what they resolve. It's
5 important to know that the issue of the validity of the
6 general counsel wasn't referred to the Assistant Secretary.
7 That wasn't part of the appeal.

8 In fact, Burley never, never raised that issue on appeal,
9 so I don't know why, but I believe it was because Sheppard
10 Mullin in representing Dixie in 2011 was raising that issue
11 for the first time, so the court basically adopted that issue
12 and said maybe that's correct.

13 The general counsel was invalid at the outset, the 1998
14 resolution was invalid at the outset, and they allowed that
15 claim to proceed despite the fact that the intervener, Burley
16 Faction, was challenging that issue and raised that issue and
17 made a motion to dismiss based upon the statute of
18 limitations.

19 That's one of the issues. You can see in my papers that
20 there are numerous dates where the statute of limitations
21 first accrued. In fact, one of them was when the Dixie
22 Faction submitted a name change to the Department of the
23 Interior. This was in the 2000. The Department of the
24 Interior said you have a general counsel. It's a small tribe
25 and you pass your resolutions by this general counsel. We

1 accept your resolution changing the name from the Sheep Ranch
2 to the California Valley Miwok Tribe. That was in, I think,
3 May of 2000.

4 So what they did is they published that in the Federal
5 Register, and from that point on, every year thereafter --
6 this was in 2002, I think -- they did, I believe, every year
7 thereafter have been publishing the name of the tribe as the
8 California Valley Miwok Tribe.

9 Under the case law that I cited in my briefs, Your Honor,
10 that triggers notice of a claim that what the BIA was doing
11 was recognizing and acknowledging that the general counsel had
12 the authority to pass this resolution to change the name of
13 the tribe and they published it in the Federal Register.

14 The cases that I cited follow the same line of thinking,
15 that when there's a claim against the federal government and
16 critical facts are published in the Federal Register, the
17 claim that is put on notice that its cause of action has
18 begun, has accrued, they can't sit on that claim and wait for
19 years and years beyond the six-year statute of limitations and
20 then say, okay, I think we have a claim.

21 The cases that I cite talk about recognition of tribes and
22 so forth. This is the same issue. This critical fact,
23 amongst the others that I cited in my brief, put Mr. Dixie and
24 his followers on notice because it was published in the
25 Federal Register beyond the six-year statute of limitations.

1 So there are lots of facts, lots of dates whereby
2 Mr. Dixie and his followers should have made the claim against
3 the federal government that the general counsel established
4 under the 1998 resolution was invalid at the outset.

5 So what my position is is that that's a meritorious claim.
6 We're here simply to maintain the status quo such that we can
7 proceed with our case without them submitting their
8 constitution to the BIA and have the BIA say, okay, Dixie
9 fashion. We accept your constitution. Game over. You are
10 now the tribe.

11 THE COURT: "Game over" is a little extreme.
12 Wouldn't there be a procedure that you could review that
13 decision?

14 MR. CORRALES: Well, they've raised that. There's an
15 administrative procedure where you can challenge their
16 decision to accept their constitution. Those issues are
17 narrowed. We can't revisit all the issues we're trying to
18 raise here challenging the 2015 decision. It's more narrowed,
19 and at the same time we shouldn't be --

20 THE COURT: It depends on what they are going to do.
21 You have to show irreparable harm, don't you?

22 MR. CORRALES: Yes.

23 THE COURT: Unless you know what they're going to do,
24 how do you know that there is going to be any harm?

25 MR. CORRALES: Well, we know what they're going to do

1 because the 2015 decision says they can do that. They
2 submitted their 2013 constitution to the BIA, but in the 2015
3 decision, Mr. Washburn said, well, it doesn't look like you
4 crossed your t's and dotted your i's in terms of notice to the
5 surrounding community. Make sure that you do that, and if you
6 do, then maybe the BIA will accept it and then you're the
7 tribe. That's the irreparable harm.

8 They submitted already their constitution and the BIA has
9 said, okay, we want some discussion or whatever it was, and I
10 think this was -- they gave them until July to provide
11 feedback, at least the Burley Faction, so they're poised to
12 accept that constitution.

13 Once it's accepted, then the Burley Faction -- the Dixie
14 faction is going to turn around and go to the California
15 Gambling Control Commission that has been holding up to this
16 point \$13 million in revenue-sharing trust fund money, and
17 they are going to say, give us that money. We are the tribe
18 now.

19 This is the same issue that Sheppard Mullin raised back in
20 2011 when it filed its first complaint challenging Echo Hawk's
21 decision saying --

22 THE COURT: Why isn't the remedy at law adequate if
23 what you're talking about is \$13 million? That's a remedy of
24 law.

25 MR. CORRALES: It is not a remedy of law, Your Honor.

1 I respectfully disagree, because that issue has been
2 thoroughly briefed and we've challenged that. We've sued the
3 commission saying you can't -- you must distribute the funds
4 to the tribe. We're the tribe, and the commission has said,
5 we don't know who the tribe is. There are these two factions
6 and federal litigation going on. We're going to still hold
7 the money until the BIA makes a decision on who is the
8 recognized governing body.

9 THE COURT: But you're asking for preliminary relief
10 here.

11 MR. CORRALES: Only. Only, Your Honor.

12 THE COURT: That's correct. That's correct. So,
13 again, I don't know what you mean when you say you've
14 litigated this. If we wait until the end of this proceeding,
15 you will know whether you're entitled to your \$13 million or
16 not.

17 MR. CORRALES: Yes. And I suspect that Mr. Dixie
18 will probably challenge your decision if it's in our favor and
19 vice versa, but the problem that we have is we need to
20 maintain the status quo and have that money, at least that
21 money, placed and remain in the bank where the commission is
22 holding onto it, because once it's released to one of the
23 factions, it's going to be difficult to retrieve it, if, for
24 example, we prevail in challenging the 2015 decision.

25 So that's what we're asking for as one of the irreparable

1 harms, that once it's released, we can't get it back. There
2 are other issues that I've raised in my brief. You probably
3 read it. I don't want to rehash it, but the decision is rife
4 with other kinds of erroneous statements.

5 One of them is that it concluded that the general counsel
6 was established just merely to manage the process of
7 reorganizing the tribe under the IRA. That is not the case at
8 all. Factually that's not true, because if you look at the
9 resolution, the resolution says that the general counsel was
10 to serve as the governing body of the tribe. That's what Echo
11 Hawk concluded and recognized when it said that's the
12 governing body. It's the general counsel.

13 So all kinds of things give us, I think, a likelihood of
14 success. We're not asking the court to make a decision now
15 that we win, only that's there's a likelihood of success,
16 irreparable harm, and that we should maintain the status quo.
17 \$13 million is a lot of money, and once it's given to one of
18 the factions, the other faction can't get it back if they
19 prevail.

20 THE COURT: You keep saying that, but I don't know
21 why you can't get it back. You have a lawsuit, and if you get
22 a judgment, you execute on the judgment.

23 MR. CORRALES: Well, there are lots of problems with
24 sovereign immunity to sue the tribe back. I believe the best
25 and most reasonable way to deal with this is simply to put a

1 stay in the same way that a stay was implemented with respect
2 to the 2011 decision when Dixie was challenging that decision.
3 I think it makes sense.

4 Thank you, Your Honor.

5 THE COURT: Thank you. Ms. Schwarz, do you want to
6 speak first?

7 MS. SCHWARZ: Good afternoon. May it please the
8 court. The issue before this case is that plaintiffs seek an
9 injunction when they can't meet the four Winters factors.

10 One, they have to show that there is a likelihood of
11 success. In essence, plaintiffs argue against the findings of
12 three other federal courts that have addressed issues present
13 before this court today.

14 Second --

15 THE COURT: Three other courts?

16 MS. SCHWARZ: You have the 2013 decision in the D.C.
17 District Court, you have the 2008 decision that was before the
18 D.C. Court of Appeals, and then there's the 2006 decision that
19 was before the D.C. District Court, and prior to that, there's
20 also decisions in the Eastern District of California which the
21 D.C. courts previously in 2006 and 2008 took judicial notice
22 of.

23 THE COURT: Well, Mr. Corrales suggested that this
24 court need not disagree with the decision of the D.C.
25 District Court in order to rule in his favor.

1 MS. SCHWARZ: Plaintiffs are incorrect. The question
2 that they're putting before this court is they're asking you
3 to do exactly that. They're asking you to say that the D.C.
4 court in 2013 was wrong. Plaintiffs in their challenge
5 specifically state that the tribe consists of more than five
6 members, and that, two, the Assistant Secretary erred in
7 finding that the 1998 general counsel is not the valid
8 representative of the tribe.

9 Those are the two issues the court in 2013 found against
10 plaintiffs in remanding the decision back to the Assistant
11 Secretary.

12 THE COURT: What do you make of their argument that
13 they didn't have an opportunity to repeal from that decision?

14 MS. SCHWARZ: Plaintiffs are correct that they did
15 not have the opportunity to appeal because it was an
16 administrative action and APA challenged. It's considered for
17 third parties, and under the statute, they can't appeal it --
18 it's not considered a final appealable matter for them, only
19 for the government.

20 It doesn't matter that they didn't have the opportunity to
21 challenge that 2013 decision because their opportunity to
22 challenge anything that went on remand is what's before the
23 court today with the Merris decision, which is their challenge
24 to the 2015 decision.

25 THE COURT: You're agreeing that their opportunity to

1 challenge the 2015 decision is here and now?

2 MS. SCHWARZ: That is correct.

3 THE COURT: So if it's wrong, then it's up to this
4 court to set it aside?

5 MS. SCHWARZ: That is correct.

6 THE COURT: So they're arguing it is wrong?

7 MS. SCHWARZ: Yes.

8 THE COURT: And you are telling me the only reason it
9 could be wrong is if the Secretary was wrongfully following
10 the orders of the District of Columbia District Court?

11 MS. SCHWARZ: That is correct, Your Honor.

12 THE COURT: He's saying it could be wrong for other
13 reasons.

14 MS. SCHWARZ: Yes. And as an initial matter, to get
15 into that, there's two clarifications that have to be made
16 before the court. First is, plaintiffs bring up the issue of
17 trying to stay the 2015 decision. As we stated in our briefs,
18 the proper remedy of this court would be to enjoin the
19 decision, it would not be to stay.

20 I'm just making that clarification because a lot of the
21 case law the parties state in their brief deal with
22 preliminary injunctions and the court's power to enjoin, but
23 not to stay. It's the Assistant Secretary's decision.

24 THE COURT: Well, it's pretty much the same effect.

25 MS. SCHWARZ: Yeah, it's the same effect. It gets

1 just a little bit confusing when we're saying "enjoined" and
2 they're saying "stay."

3 THE COURT: All right.

4 MS. SCHWARZ: The second is, as part of their reply,
5 plaintiffs have raised new arguments in their brief, and
6 although courts ordinarily decline to consider arguments that
7 are raised in their reply brief, for the sake of the argument
8 and the presentation before the court today, we will address
9 those issues, the main one being plaintiffs' argument
10 concerning the statute of limitations and any preclusive
11 effect it may have on the Assistant Secretary's administrative
12 decision.

13 Getting back to the likelihood of success, in addition to
14 arguing against the other courts that have ruled on it,
15 plaintiffs are ignoring the history of the case in citing to
16 several instances. Over the time period of this dispute, the
17 BIA has not recognized that the tribe consists of only five
18 individuals and that the BIA has found that the 1998 general
19 counsel is not the valid tribal representatives, and they have
20 also overstated the duration and the comprehensiveness of any
21 recognition of the 1998 general counsel.

22 Second, plaintiffs can't establish irreparable harm.
23 Basically, they're basing their entire argument on speculative
24 future events that haven't happened, may not happen, may
25 happen, but even if they do happen, there's still further

1 relief that may be had. There's no immediate harm nor is it
2 irreparable.

3 Finally, one thing that plaintiffs haven't addressed is
4 the balance of equities and the public interest in this
5 matter. Setting aside the balance of equities, just the
6 public interest in this matter, there's the long-standing
7 court recognition that the agency action in this case, there's
8 the long-recognized policy of furthering Indian
9 self-determination and self-government.

10 I'm turning now to the likelihood of success, which would
11 be the first prong. Plaintiffs fail to show that they would
12 have a likelihood of success. As the court has recognized,
13 the question before this court is what exactly are they
14 challenging and do they have a new chance on the merit?

15 Here we see they do not. The court has to determine their
16 likelihood of success, in essence, by holding that the D.C.
17 court in 2013 was wrong when it remanded the decision back to
18 the Assistant Secretary for his reconsideration.

19 In their actual motion, plaintiffs base their request for
20 leave on the assumption that the Assistant Secretary found
21 that the enrollment of the Burleys was not an appropriate
22 step; however, a reading of the decision shows that the
23 Assistant Secretary actually found that the enrollment of the
24 Burleys and their tribe was an appropriate step for Mr. Dixie
25 to take, even though the Assistant Secretary did express

1 concerns about prejudicing the interest of Mr. Melvin Dixie,
2 who is Mr. Dixie's brother.

3 Second, getting into the issue of whether it was proper
4 for the Assistant Secretary to find that the tribe consisted
5 of more than five people, as the D.C. court found in 2013, the
6 record that was before the Assistant Secretary in 2011 showed
7 that due to the history of the tribe, there was many sides
8 they considered that the tribe consists of more than five
9 people.

10 The record that hasn't yet been produced in this case will
11 show that the -- the facts before the Assistant Secretary and
12 will be before the court show that at various points in time
13 that parties have recognized that the tribe consists of more
14 than five people.

15 In fact, in 2002 plaintiffs represented in a sworn
16 statement before the court in the Eastern District of
17 California that they believed that the tribe consisted of 250
18 members. Court decisions in 2006 and 2008 visited both the
19 decisions concerning the 2004 submissions of the constitution
20 by the plaintiffs, and in those instances, the reason the
21 Assistant Secretary's decision to not ratify the constitution
22 was on the basis that plaintiffs only represented a very small
23 minority of the membership of the tribe.

24 Next, turning to whether the Assistant Secretary could
25 consider whether the 1998 general counsel was the tribe filed

1 representative, plaintiff brings up a lot about the statute of
2 limitations and whether this claim is time barred; however,
3 the statute of limitations is inapplicable to this case.

4 Here, plaintiffs are specifically challenging a 2015
5 decision by the Assistant Secretary. It's not the intervening
6 defendants challenging a decision. It's not intervening
7 defendants challenging an action that was taken by plaintiffs,
8 rather it's what the United States has done.

9 The statute of limitations in 2401 speaks to limits on
10 filing actions against the United States. It does not apply
11 to administrative proceedings or bar the department from
12 addressing the issue. It does not limit the Assistant
13 Secretary's ability to hear challenges to actions that accrued
14 more than six years ago.

15 In fact, in the Secretary's -- district court's decision
16 in 2013, intervening defendants had raised an issue regarding
17 the timeliness of some of the claims, and in footnote 15, the
18 district court in addressing those claims specifically noted
19 that any interpretation that directly undermines the wealth of
20 authority that establishes the secretary's plenary
21 administrative authority in discharging the federal
22 government's trust obligations to Indians.

23 Next, in addressing the timeliness of any challenge, in
24 their reply briefs, plaintiffs have cited to several examples
25 of BIA recognition of the 1998 general counsel as being the

1 valid representative of the tribe; however, it's important for
2 the court to note that all of those examples, the few examples
3 that plaintiff have cited, all occurred prior to 2004. In
4 2004 the BIA actually found that the 1998 general counsel is
5 not the valid representative of the tribe.

6 And, in fact, Ms. Burley had previously been recognized as
7 the chairman and instead it recognized her as a person of
8 authority within the tribe.

9 THE COURT: Things can change. Isn't it your point
10 that just because they may have recognized the counsel as
11 representing the tribe at one point in time doesn't mean they
12 are bound to recognize the counsel as representing the tribe
13 at other points in time?

14 MS. SCHWARZ: That is correct, Your Honor. That has
15 in deed happened in the history of the case. Initially in
16 1998 the parties could work together in assisting to
17 reorganize the tribe, but as the record shows before the
18 court --

19 THE COURT: What authority do you think assists you
20 in that argument that Mr. Corrales suggests that you're bound
21 by your decision because you put it in the Federal Register or
22 for some reason? What authority supports your position that
23 the Secretary can make a decision at one time that the counsel
24 represents the tribe and at another time that it does not?

25 MS. SCHWARZ: If you look at the most recent case,

1 Fox News case, the Supreme Court dealing with what an agency
2 has to show when they reconsider a decision, it's a matter of
3 administrative law that the administration isn't bound by the
4 previous decisions of the agency official or things that
5 happened in the past. What the agency has to show is that it
6 made a reasonable decision and there are circumstances that
7 support changing its position.

8 THE COURT: Which case is that?

9 MS. SCHWARZ: I can provide the cite.

10 THE COURT: Is that in your brief?

11 MS. SCHWARZ: Yes, Fox Television.

12 THE COURT: Fox TV?

13 MS. SCHWARZ: Yes. That's a 2014 case. It is in our
14 brief though, Your Honor. Plaintiffs' challenge to the 2015
15 decision is an administrative challenge under the APA, so we
16 have to look at was the decision arbitrary and capricious?

17 And the wealth of administrative law dealing with how
18 agencies form their opinion support the fact that the agency
19 can change its opinion, define its opinion, and it's not
20 limited in any way by the statute of limitations which is
21 applicable to civil actions against the United States and is
22 the United States defense, not one raised by the plaintiff.

23 THE COURT: All right. You're running out of time,
24 but I would like you to address the irreparable harm argument.

25 MS. SCHWARZ: Sure. Plaintiffs claim irreparable

1 harm on the fact that initially their motion was filed and
2 they claim they were harmed because the regional director was
3 about to make a decision finding that the intervening
4 defendants were the valid representatives, and they were not.

5 Indeed, that letter that they cited was a June 2016
6 letter. That letter didn't say any such thing. That letter
7 merely provided plaintiff an opportunity to comment on
8 submissions that the regional director had received.

9 The regional director is still deciding the issues, has
10 not made any decisions. Even if the regional director makes a
11 decision, there's no guarantee, as plaintiffs state, that they
12 will find that a constitution that was submitted by
13 intervening defendants shows that they're the valid
14 representative.

15 There's nothing that says that the regional director will
16 send the issues back to the parties. Even if the regional
17 director decides that the 2013 constitution that was submitted
18 by intervening defendants does represent the tribe and is a
19 valid representative of the tribal government, plaintiffs
20 still have administrative appeals that they have to follow to
21 that decision.

22 And then even taking that into account, spinning this out
23 further, there's no guarantee what the California Gaming
24 Commission is going to do. What this all comes down to is
25 plaintiffs' argument: If you don't grant us our relief, the

1 other side is going to get this revenue trust gaming money.
2 But we don't know that. That's not imminent. That's not
3 irreparable. They're asserting a right to something that they
4 don't have a right in at this time.

5 We don't know how this is going to shake out. That money
6 is the tribe's money, and when there's a recognized
7 government, the money will presumably go to the tribal
8 government, but that is pretty far down the road from where we
9 are today.

10 THE COURT: All right. Anything else?

11 MS. SCHWARZ: Yeah. The one thing that we do want
12 the court to take into account is the balances -- equities in
13 the public's interest in this matter. The plaintiffs have
14 stated that the public has no interest in this matter because
15 it's just a tribe and its members, but as stated before, the
16 agency's actions serves the long-recognized policy of
17 furthering self-government and self-determination.

18 That's been recognized by other courts that have addressed
19 this issue. Courts look at whether an injunction would
20 further that policy, and it doesn't. An injunction would
21 prevent the BIA from assisting the tribe in reorganizing and
22 undermines the public policy of tribal self-government.

23 Furthermore, it interferes with the statutory duty of the
24 Secretary who has an obligation to determine who is eligible
25 for the programs and benefits that are associated with the

1 reorganization of the tribe and an obligation to recognize the
2 tribal government and to work to facilitate the organization
3 of the tribal governing body.

4 THE COURT: Thank you.

5 MS. SCHWARZ: Thank you, Your Honor.

6 THE COURT: Mr. Uram or Mr. Rusk, anything you need
7 to add?

8 MR. RUSK: Yes, Your Honor, if I may. James Rusk for
9 intervening defendants. First, I would like to touch on the
10 issue that federal defendants have already raised, which is
11 the host of new issues plaintiffs raise for the first time in
12 their reply brief.

13 THE COURT: Don't repeat what Ms. Schwarz has already
14 gone over.

15 MR. RUSK: Yes, Your Honor. The thing I would like
16 to point out is plaintiffs included two pages of argument on
17 the merits in their original motion. They included more than
18 20 pages of argument on the merits in the reply, all of which
19 were new issues not previously raised and which the parties
20 haven't had a chance to brief.

21 The statute of limitations argument that Mr. Corrales
22 spent most of his time on, brand new. He raised another issue
23 which is really at the core of their challenge claiming that
24 limiting tribe's membership to five people is correct because
25 the tribe's membership should be limited to the distribution

1 claim in 1966.

2 It's a complex issue that we didn't get a chance to brief.
3 We did brief it in the D.C. Court in 2013, and I can address
4 it here, but it's certainly not something that the court and
5 the parties should be deprived of any opportunity to brief
6 because Mr. Corrales is conducting a trial by ambush here.

7 I would like to just briefly clarify, both parties here
8 are claiming to represent the tribe. We represent the
9 intervener tribal counsel, which members are in the courtroom
10 today who represent approximately 200 adult members of the
11 tribe. Those people voted in 2013 after extensive discussion
12 within the tribal community to adopt tribal constitution and
13 to be governed by this tribal counsel.

14 Plaintiffs, on the other hand, consist of Sylvia Burley,
15 her two daughters, and granddaughter, and they maintain that
16 the tribal's membership is limited to themselves. So when
17 we're talking about the tribe, we're talking about two very
18 different things.

19 Our position is that all lineal descendants of historical
20 tribal members are eligible for membership in the tribe if
21 they choose to affiliate with the tribe. The Burleys haven't
22 done so, but we understand from material that they have
23 submitted to the BIA that they are likely eligible to do so
24 and meet the criteria in the outline in the 2015 decision.
25 They've chosen not to participate with the tribal community

1 today.

2 If I may, Your Honor, give a very brief history of this
3 dispute because I think --

4 THE COURT: This dispute has been going on for
5 decades and it's been in the courts and before the BIA. It's
6 not before this court in this motion.

7 MR. RUSK: Correct, Your Honor, but it does inform
8 many of plaintiffs' arguments.

9 THE COURT: I don't have the time to hear it. I'm
10 sorry.

11 MR. RUSK: I don't want to repeat what federal
12 defendants have said. We do agree completely that plaintiffs
13 have failed to meet their burden of showing they meet the high
14 standard for injunctive relief.

15 I would like to selectively address a few points raised in
16 Mr. Corrales' argument. One, on the statute of limitations
17 issues, the government decided in 2005 that notwithstanding
18 anything that might have happened before that it was not going
19 to recognize the Burley's government and that it didn't
20 recognize any government for this tribe and would not do so
21 until the whole tribal community was allowed to participate in
22 a process to adopt a tribal government.

23 For them to say -- plaintiffs made the statute of
24 limitations argument that they're making now in the D.C.
25 District Court and the court rejected it, finding among other

1 things, that any running of the statute of limitations was cut
2 off or rendered moot when the department ended its recognition
3 of the 1998 counsel. For them to argue now somehow the
4 department was precluded from reconsidering that position is a
5 little absurd.

6 The department has taken that position for more than a
7 decade since 2005. If anybody has a statute of limitations
8 problem here, Your Honor, it's the plaintiffs. They could
9 have challenged in 2005 the federal government's decision not
10 to recognize their government and they apparently decided not
11 to do so.

12 Second, on the injury claim, Your Honor, you are correct
13 that if and when the BIA makes a decision to recognize our
14 tribal government, which we hope they will, there will be
15 ample opportunity for plaintiffs to challenge that before any
16 injury can occur.

17 First, there's an opportunity for administrative appeal
18 and, in fact, that's required before the regional director's
19 decision can be final for the department and subject to
20 judicial review. Once it's final, they can bring an action
21 for judicial review, and if they meet the criteria, including
22 showing a likelihood of success on the merits, they can obtain
23 injunctive relief.

24 I would just add that they assume that if successful the
25 intervenors will go to the California Gaming Control

1 Commission and that the Commission will then release funds to
2 interveners. That's, again, speculative and involves parties
3 not even before the court.

4 THE COURT: Anything else?

5 MR. RUSK: I'd like to keep it brief, Your Honor, but
6 if I may address the final point that was raised for the first
7 time on reply in plaintiffs' brief. What they have said about
8 the 2015 decision is that it erroneously concluded the tribe's
9 membership was larger than five people because it failed to
10 realize that a distribution plan for the assets of the tribe's
11 Rancheria prepared in 1966 defined tribe's membership.

12 First of all, it makes no sense this argument because
13 plaintiffs are not named on the distribution plan. Second,
14 it's very clear, legal authority is very clear, that a
15 distribution plan prepared under the California Rancheria Act
16 did not and was never intended to define the membership of an
17 unorganized tribe.

18 Plaintiffs in their brief talk about the Tillie Hardwick
19 case. Tillie Hardwick was a case involving other tribes, not
20 this tribe, that had been terminated, which this tribe has
21 not, and then sought restoration and federal recognition. It
22 ended in a settlement, not a court decision. This tribe
23 wasn't a party to this case and the case has no binding effect
24 on this tribe and there is authority saying that not only does
25 the BIA not have a policy of applying the Hardwick principle

1 to other tribes, but that it couldn't lawfully do so. That is
2 in Williams versus Gover, which is 490 F.3d 785, Ninth Circuit
3 case from 2007.

4 Also the regulations in effect at the time -- this is
5 going back to 1965 -- specifically provided that distribution
6 plans prepared for tribes didn't reflect membership. They
7 merely reflected people who were using the residence on the
8 Rancheria.

9 THE COURT: You need to wrap it up.

10 MR. RUSK: Yes, Your Honor. That's 25 CFR 242.2 and
11 242.3 from the 1965 Edition, so the only substantive basis
12 that plaintiffs have offered for saying that the 2015 decision
13 was wrong shouldn't be limited to five people is simply
14 incorrect as a matter of law.

15 THE COURT: Thank you. Mr. Corrales, you have
16 five minutes for rebuttal.

17 MR. CORRALES: I'll be less than that in light of the
18 court's time restraints. I want to hit three issues real
19 quick. The issue of whether or not the statute of limitations
20 is applicable to the ABA, I think I cited in my brief the Wind
21 River Mining Corporation case, Ninth Circuit case, 946 F.2
22 710, which says that the judicial review of final agency
23 actions brought under the APA are subject to the six-year
24 statute of limitations.

25 And then the issue of all the other federal courts, I

1 think she said that all these federal courts have said that
2 the tribe is limited to five people. That's really not
3 correct. Even the --

4 THE COURT: The tribe is not limited to five.

5 MR. CORRALES: Yes, correct. The District Court in
6 D.C. said in a footnote when the intervenors raised this
7 issue, the only issue before the courts in CMVT1 and CMVT2 was
8 whether the Secretary had the authority to refuse to approve a
9 constitution submitted under the IRA.

10 The courts, talking about all these previous federal
11 courts, did not directly address the issues raised here,
12 namely, whether the tribe's membership consisted of five
13 members and whether the general counsel is the duly
14 constituted government of the tribe. She was in agreement
15 that -- actually, she was disputing their position that other
16 courts have said that the tribe is not limited to five people.
17 That was never held.

18 Then the other issue here is whether or not -- I just
19 addressed it. I wanted to hit two issues. I know the court
20 is constrained by time. I will submit.

21 THE COURT: All right. Thank you very much. Motion
22 is taken under submission.

23 (Proceedings concluded at 2:26 p.m.)

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CERTIFICATION

I, Michelle L. Babbitt, certify that the foregoing is a correct transcript from the record of proceedings in the above-entitled matter.

Dated: November 15, 2016.

/s/ MICHELLE L. BABBITT
MICHELLE L. BABBITT CSR #6357
Official Court Reporter
United States District Court